ARGYLL AND BUTE COUNCIL

Council

Customer Services

24 November 2016

2018 Review of UK Parliament Constituencies - Boundary Commission for Scotland Proposals

1.0 EXECUTIVE SUMMARY

This report provides information on the Boundary Commission for Scotland consultation on its proposals relating to the 2018 Review of UK Parliament constituencies.

The review is being conducted simultaneously by the four UK Parliamentary Boundary Commissions, and will result in a UK Parliament elected from 600 constituencies in place of the current 650, and in 53 constituencies in Scotland in place of the current 59.

Two of these 53 (Na h-Eileanan an Iar (the Western Isles) and Orkney and Shetland) are defined in the legislation and will not be subject to change.

As set out in legislation, each of the remaining 51 constituencies must:

- not exceed the maximum permitted area of 13,000 square kilometres; and
- be within five per cent of the UK electoral quota of 74,769.2 (i.e. to have between 71,031 and 78,507 electors), except where a constituency is larger than 12,000 square kilometres when it may have fewer than 71,031 electors.

Due to the reduction in the number of constituencies, and the requirements for each constituency to have a number of electors within set limits, changes to constituencies are required.

The proposal with respect to Argyll and Bute Council area is to establish an Argyll, Bute and Lochaber county constituency of 77,574 electors and an approximate area of 10,302 square kilometres. The proposed constituency boundary follows ward boundaries in Argyll and Bute and Highland council areas with one exception: Highland ward 12 (Caol and Mallaig), where the boundary generally follows community council area boundaries and the Caledonian Canal.

The Commission is consulting the public on Initial Proposals; it may produce Revised Proposals during 2017, and would expect to make final recommendations for constituencies in 2018. This phase of the consultation will run until 11 January 2017.

The Council is invited to consider the Boundary Commission proposals and determine its response with regards to the 2018 Review of UK Parliament Constituencies.

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2.0 INTRODUCTION

2.1 This report provides information on the Boundary Commission for Scotland consultation on its proposals relating to the 2018 Review of UK Parliament constituencies.

Under the proposals the Argyll and Bute constituency boundary will spread north to incorporate 2 wards within Highland Council including areas such as Fort William, Mallaig, Ardnamurchan and the Small Isles. The new constituency will be called Argyll, Bute and Lochaber and will have 77574 electors.

3.0 RECOMMENDATIONS

3.1 The Council is invited to consider the Boundary Commission proposals and determine its response with regards to the 2018 Review of UK Parliament Constituencies.

4.0 DETAIL

Background to the review

- 4.1.1 The 2018 review of UK Parliamentary constituencies is required by the Parliamentary Constituencies Act 1986. It is being conducted simultaneously by the four Boundary Commissions in Scotland, England, Northern Ireland and Wales. Across the UK, the number of constituencies is being reduced from 650 to 600. In Scotland there will be a decrease from 59 to 53 constituencies, with similar reductions in each part of the UK: England 501 in place of the current 533; Wales 29 in place of the current 40; and Northern Ireland 17 in place of the current 18.
- 4.1.2 The electoral quota for the review, which is the average electorate per constituency across the UK, is 74,769.2, with the electorate of each constituency having to be within five per cent of that. That means the smallest permitted electorate for a constituency is 71,031 and the largest permitted electorate is 78,507. The maximum permitted area is 13,000 square kilometres. In Scotland, exceptions to these limits apply for Na h-Eileanan an lar constituency (the Western Isles), and Orkney and Shetland constituency, each of which are defined in the legislation.
- 4.1.3 An exception to the minimum electorate requirement can be made if a

constituency is larger than 12,000 square kilometres which can only occur in very sparsely populated areas. The electorate for this review is taken from the electoral register published on 1 December 2015.

- 4.1.4 Subject to the above requirements, the legislation states that the Boundary Commission may take into account, as it thinks fit, other factors, namely:
 - special geographical considerations, including the size, shape and accessibility of a constituency;
 - boundaries of council areas and electoral wards;
 - · existing Westminster constituency boundaries; and
 - any local ties which would be broken by changes in constituencies.
- 4.1.5 Due to the reduction in the number of constituencies, and the requirements for each constituency to have a number of electors within set limits, changes to constituencies are required. These proposed changes as set out at the attached link and are out for consultation until 11th January 2017: http://www.bcomm-scotland.independent.gov.uk/2018 westminster/initial proposals/index.asp
- 4.2 Argyll, Bute and Lochaber Constituency

Under the proposals the current Argyll and Bute constituency boundary will spread north to incorporate 2 wards within Highland Council including areas such as Fort William, Mallaig, Ardnamurchan and the Small Isles. The new constituency will be called Argyll, Bute and Lochaber, will have 77,574 electors and cover an approximate area of 10,302 square kilometres. Geographically this is the second largest constituency in Scotland

- 4.3 These proposals are not dissimilar to those mooted in the 6th Review in 2011, however in addition to Highland Ward 22 they now incorporate parts of Ward 12 which includes the Small Isles (Rum, Eigg, Muck and Canna) and Mallaig.
- 4.4 In the circumstances the proposed area and electorate meets the requirements laid down by statute. It is clear that there is no established link, other than an historical one, between the communities of Lochaber ward, and the rest of Argyll and Bute but it is fair to assess that the communities share similar issues around "island proofing", remoteness, rurality, sparsity and economic challenges arising therefrom.

Election Responsibilities

4.5 With regards to the Returning Officer responsibilities for election administration the inclusion of the additional areas would involve cross boundary cooperation with Highland Council in regard to polling stations staff and other resources as well as creating a short term challenge for staff in familiarising themselves with the area of Lochaber. It would also be necessary to address the additional time for collection of ballot boxes and delivery to a count centre in Lochgilphead could mitigate against any night time counting of votes as the travel time from some of the outer areas such as Mallaig and Kilchoan to Lochgilphead is up to 4 hours and that would be after the arrival of all boxes from outlying areas.

5.0 CONCLUSION

- 5.1 The proposals are compliant with the legislative requirements placed on the Commission but represent a substantial increase in the geographic area of the constituency which will create the second largest in Scotland. Whilst the communities have similar characteristics they fall within different Local Authority areas and have little tradition of interaction with Fort William and the Lochaber area looking north to Inverness for all its public and private sector services.
- 5.2 The Council has always been keen to see co-terminosity of Council boundaries with electoral processes but given the parameters set by the commission that isn't possible. The addition of part of Highland Ward 12; Caol and Mallaig (3,685 electors) and Highland Ward 22; Fort William and Ardnamurchan (7,945 electors) to the Argyll and Bute wards electorate (65,944) means the constituency would operate within the necessary legislative parameter of between 71031 78,507 electors. The Council may wish to consider if there is any alternative option for the Council to meet these parameters
- 5.3 The Council is invited to consider the Boundary Commission proposals and determine its response with regards to initial proposals for the 2018 Review of UK Parliament Constituencies.

6.0 IMPLICATIONS

- 6.1 Policy None
- 6.2 Financial The costs of running an election will be increased but are met by Government.
- 6.3 Legal None
- 6.4 HR There will be an increased burden on council staff in supporting elections covering the enlarged area.one
- 6.5 Equalities None
- 6.6 Risk None
- 6.7 Customer Service None

Douglas Hendry Executive Director of Customer Services 7 November 2016

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